Superintendent's Recommended FY 2026 Capital Budget and Amendments to the FY 2025–2030 Capital Improvements Program

Maryland's Largest School District

MONTGOMERY COUNTY PUBLIC SCHOOLS

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MONTGOMERY COUNTY PUBLIC SCHOOLS

OFFICE OF THE SUPERINTENDENT OF SCHOOLS

October 21, 2024

Ms. Karla Silvestre, President and Members of the Board of Education 15 W. Gude Drive, Suite 100 Rockville, Maryland 20850

Dear Ms. Silvestre and Members of the Board of Education:

I am submitting my Recommended Fiscal Year (FY) 2026 Capital Budget and Amendments to the FY 2025–2030 Capital Improvements Program (CIP) for your consideration and adoption. This plan includes the expenditure recommendations for FY 2026–2030 and provides the recommended FY 2026 Capital Budget funding appropriation authority needed to implement the CIP during the fiscal year that begins July 1, 2025, and ends June 30, 2026. FY 2026 is the second year of the biennial CIP review process. In accordance with the Montgomery County charter, all CIP projects are considered in odd-numbered fiscal years. In even-numbered fiscal years, only projects with expenditure or appropriation changes needed in the second year of the adopted six-year CIP are considered for amendments to the CIP.

Prekindergarten–Grade 12 student enrollment is 159,671 for the 2024–2025 school year as of September 30, 2024, a decrease of 552 students from the 2023–2024 school year. Kindergarten–Grade 12 student enrollment is 155,046 for the 2024–2025 school year, as of September 30, 2024, a decrease of 742 students from the 2023–2024 school year. Total school system enrollment is projected to increase to 162,178 students by the 2030–2031 school year. This represents a slight slowdown in growth, due to the continued decline in resident births, resulting in reduced size kindergarten classes, and the ripple effect as the cohorts progress through the system each year. As a result of this projected six-year growth, even with the slight slowdown, the capital projects included in the adopted CIP are warranted and must remain on their approved schedules.

As previously indicated, FY 2026 is an amendment year and, therefore, it is standard practice that the superintendent of schools recommends limited amendments. Unfortunately, the effects of the health pandemic, unprecedented rise in material prices, disruptions in the supply chain, and staffing shortages, still continue to impact our capital improvements program. As a result, to maintain the completion dates of previously approved projects and address our aging infrastructure, it is necessary to increase the adopted budgets for several of our individual capital projects and one countywide systemic project. In order to minimize the need for additional local funds in this amendment year, I am recommending to reallocate expenditures where possible to address these increased funding levels and align with

our school district's priorities. It is important that MCPS exercise financial stewardship and maximize taxpayer dollars, while ensuring that projects move forward to provide our school communities what they need.

Therefore, the Superintendent's Recommended FY 2026 Capital Budget and Amendments to the FY 2025–2030 Capital Improvements Program is \$1.853 billion, the same amount as the adopted CIP. While the total expenditure level remains the same, I am recommending that the Board of Education request \$21.6 million in new local funding to address project cost increases; complete build-out of major project elements; and compensate for a shortfall in State Aid. Details of my recommendation follow.

Increased expenditures for the following projects:

- Charles W. Woodward High School: Increase of \$28 million to construct Phase 3 of the building, including fit out of the auditorium and other associated spaces.
- *Crown High School:* Increase of \$20 million to fit out the interior of the auditorium, fit out shelled classrooms and labs, and build the stadium as originally designed.
- Northwood High School: Increase of \$5 million to upgrade the site amenities. These amenities primarily will be focused on the stadium, such as updating bleachers, lights, and the stadium's field.
- Heating, Ventilation and Air Conditioning: Increase of \$4.5 million to address the backlog of Heating, Ventilation, and Air-Conditioning (HVAC) projects that have been further impacted due to the rise in construction costs. This funding increase will allow for one additional HVAC project to be completed.

Reallocations of CIP programmed expenditures from the following projects:

- Early Childhood Centers Project: Reallocate \$36.5 million of placeholder funds for future projects. MCPS is in the process of finalizing its Early Childhood Center expansion plan to align with the Blueprint for Maryland's Future. A future CIP request most likely will occur once the expansion plan has been completed. My recommendation maintains funding for an east county early childhood center at the existing Burtonsville Elementary School.
- Major Capital Projects—Elementary Project: Reallocate \$12 million of placeholder funds pending completion of updated feasibility studies. Cold Spring, Damascus, Twinbrook, and Whetstone elementary schools currently have planning funds and placeholder construction dollars in the out-years of the CIP. In this recommendation, \$3 million from each of those four schools will be reallocated to other CIP projects. A future CIP request most likely will occur once MCPS has an anticipated completion date for these projects.
- Sustainability Initiatives Project: Reallocate \$5 million to other CIP projects.

• Building Modifications for Program Improvement Project: Reallocate \$4 million from the Building Modifications for Program Improvements Project to other CIP projects.

All other projects remain on schedule at their approved funding levels.

For FY 2026, our state aid request is \$53.3 million. This amount is based on the current eligibility of projects approved by the County Council in May 2024. Of the \$53.3 million, \$28.6 million is for the balance of construction funding for Crown High School, while \$24.7 million is for 8 systemic roofing and HVAC projects.

My recommended CIP approach also reallocates unexpended funds from previous projects in order to mitigate the impact of a reduction in State Aid that resulted from an error in the MCPS submission for aid in the Charles W. Woodward Project. MCPS has been informed that we will not be receiving \$39.3 million in State Aid that was expected due to errors in calculating prevailing wage and bid award across the multiple phases of the project. While the initial State Aid shortfall is expected to be \$39.3 million, we are working with the Interagency Commission and the Maryland Stadium Authority to determine whether a portion of that \$39.3 million can be awarded. If any of the State Aid is recaptured, that amount will be reallocated to other eligible projects.

I recommend two steps to address this \$39.3 million State Aid funding gap. As we strive to be good partners with our funding body, the County Council, I recommend that we transfer \$17.7 million in unexpended appropriations from these projects:

- \$7 million from the Building Modifications for Program Improvements Project
- \$5 million from the William Tyler Page ES Addition project
- \$3.4 million from the Westbrook ES Addition project
- \$1.3 million from the Takoma Park MS Addition project
- \$1 million from the Parkland MS Addition project

By transferring the \$17.7 million from these prior projects, we are able to reduce the funding gap from \$39.3 million to \$21.6 million. Together with the other CIP project reallocations previously identified, the *Superintendent's Recommended FY 2026 Capital Budget and Amendments to the FY 2025–2030 Capital Improvements Program* requires only \$21.6 million in local revenues to address the State Aid gap and keep major projects intact and on schedule.

On October 24, 2024, the Superintendent's Recommended FY 2026 Capital Budget and Amendments to the FY 2025–2030 Capital Improvements Program will be presented to the Board of Education. Public hearings on the recommended amendments to the adopted CIP are scheduled for November 4 and 6, 2024. On November 8, 2024, the Board of Education

is scheduled to hold a work session to discuss the CIP recommendations. If necessary, there will be another public hearing on November 12, 2024, and another work session on November 14, 2024. The Board of Education will take final action on these items on November 21, 2024.

The county executive office will publish their CIP recommendations for all county agencies by mid-January 2025 for County Council discussion and action. The County Council will hold a hearing in February 2025, conduct work sessions in March and April 2025, and adopt the FY 2026 Capital Budget and Amendments to the FY 2025–2030 Capital Improvements Program in late May 2025.

I look forward to working with you, along with families, community members, and business leaders, to secure the necessary funding and support for the improvement of public school facilities in Montgomery County.

Sincerely,

Thomas W. Taylor, Ed.D., M.B.A.

Superintendent of Schools

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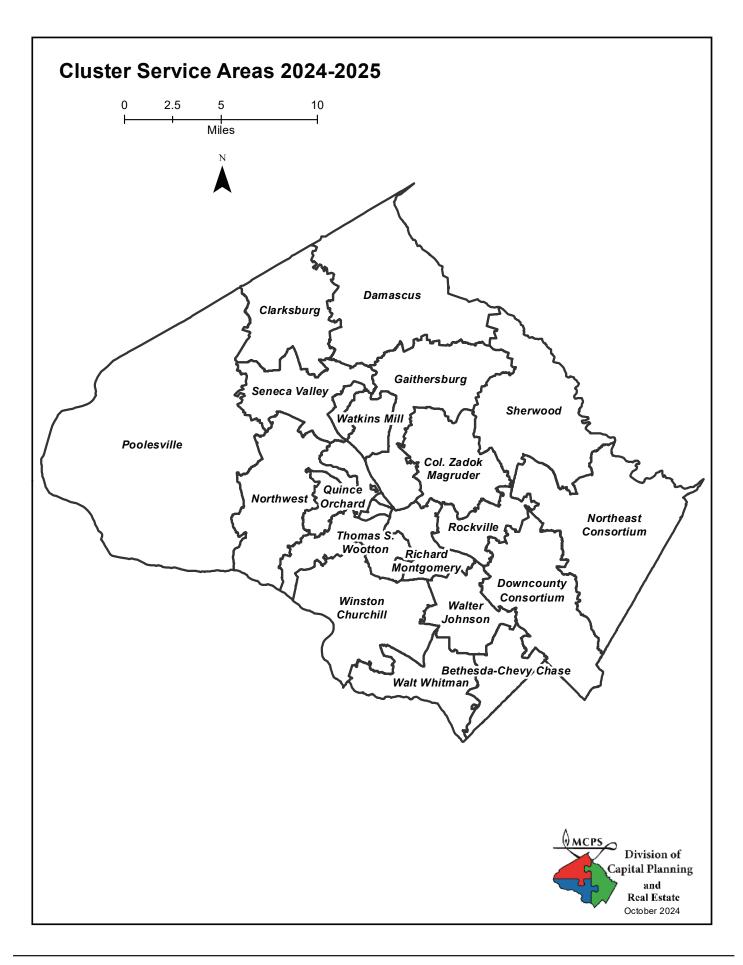
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Introduction

In November 1996, the voters of Montgomery County approved by referendum an amendment to the County Charter that changed the County Council's review and approval cycle of the six-year Capital Improvements Program (CIP) from an annual to biennial cycle. The referendum specified that in odd-numbered fiscal years (on-years), the County Council would conduct a full review of the six-year CIP and in even-numbered fiscal years (off-years), the County Council only would consider amendments to the adopted CIP.

FY 2025 was a full CIP review year and resulted in the County Council adoption of the FY 2025–2030 CIP in May 2024. FY 2026 is an off-budget or amendment year. As a result, the county executive and County Council will consider amendments to the adopted FY 2025–2030 CIP that requests appropriations for the FY 2026 Capital Budget and that change expenditures for the FY 2026–2030 out-years of the adopted CIP.

This document contains the following sections:

Chapter 1, The Superintendent's Recommended FY 2026 Capital Budget and Amendments to the FY 2025–2030 Capital Improvements Program (CIP), is a review of the major factors that have influenced the development of the recommended projects in the FY 2026 Capital Budget and Amendments to the FY 2025–2030 CIP. This chapter includes a table summarizing the recommended amendments to the FY 2025–2030 CIP.

Chapter 2, *The Planning Environment*, describes the demographic, economic, and enrollment trends in Montgomery County that form the context for reviewing facility plans and addressing system needs.

Chapter 3, *Facility Planning Objectives*, outlines six facility planning objectives that guide the school system as it moves to accommodate enrollment growth and program changes. The objectives are discussed and placed in the context of the adopted CIP actions.

Chapter 4, Recommended Actions and Planning Issues, is arranged by high school cluster and high school consortium. This chapter provides tables with enrollment projections, school demographic profiles, facility room use, capacity data, and other facility information. Planning issues are identified and recommended actions are discussed.

Chapter 5, *Countywide Projects*, provides a brief summary description of the CIP projects that are programmed to meet the needs of schools across the county. These projects (countywide projects) involve multi-year plans with different schools scheduled each year.

Several appendices, at the end of the document, contain information on a variety of topics including enrollment, state-rated capacities, Board of Education policies, project schedules, available school sites, closed schools and their current uses, and relocatable classroom placements, and color maps for each cluster. Also included are maps for identifying Board of Education, council manic, and legislative election districts. It is important to note that this is a planning document for the school system as a whole and that while cluster organization is used for presentation of information, planning decisions often cross cluster boundaries to meet program and facility needs for students.